

## TikTok Politics: Tit for Tat on the India–China Cyberspace Frontier

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TikTok has enjoyed wide popularity in the Global South. But in the summer of 2020, a tit-for-tat altercation erupted over the use of the app in India against the backdrop of a border dispute between India and China. India banned TikTok, along with other Chinese mobile applications. This ban raised larger ongoing issues around user privacy, cybersecurity threats, and content regulation issues on social media platforms and telecommunications equipment around the world. In this article, we explore these issues and the wider debates on social media. To do so, we interviewed policy makers and academics, as well as representatives from India’s technology industry. We also applied computational linguistic analysis to 6,388 Twitter posts about the ban by Indian users. The discourses on Twitter show intense nationalistic rhetoric and that Indian Twitter users were vocal in urging the government to ban TikTok. In-depth expert interviews suggested intense geopolitical conflicts behind the TikTok ban. We situate these findings with a broader analysis of the current geopolitics of social media platforms.

*Keywords: TikTok, India, China, geopolitics, cybernationalism*

On June 29, 2020, the government of India announced that it would block 59 mobile applications of Chinese origin, including TikTok—India’s most popular and downloaded app of 2019 and 2020 (“India Bans PUBG,” 2020). The Indian Ministry of Electronics and Information Technology issued a statement alleging that these applications were “stealing and surreptitiously transmitting users” (“India Bans PUBG,” 2020, para. 11) data in an unauthorized manner to servers with locations outside India. It further explained that the move was essential for the safety, security, defense, sovereignty, and integrity of India (Abi-Habib, 2020). A month later, U.S. president Donald Trump issued an executive order to ban TikTok because of the links between the app’s parent company, ByteDance, and the Chinese government. Trump cited concerns

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similar to those of India: namely, that the app “allow[s] the Chinese Communist party access to Americans’ personal and proprietary information” (The White House, 2020, para. 3), which posed a national security risk. The order referred to two precedents: the U.S. government having banned the use of TikTok on the phones of federal government employees, and the Indian government’s ban on the use of TikTok and other Chinese mobile applications (The White House 2020). An earlier and still ongoing similar dispute at the global level is the United States–China rift, which involved other countries over the use of Huawei equipment in 5G networks. The justification by reference to a national security threat is a common denominator here.

We will refer throughout this article to the TikTok ban even though other apps were also banned. The ban has come amid wider debates about the threats of information warfare, cybersecurity threats, and surveillance associated with social media. Farrell and Newman (2019) argue that global asymmetric network structures have created a potential for “weaponized interdependence.” In a similar vein, Buzan, Waever, and de Wilde (1998) have argued that geopolitics has changed, such that issues like traditional military strength are no longer so central, and redefined what should be conceptualized as a security issue. The article will put the TikTok ban in the larger context of geopolitical rivalry and geoeconomic competition—“war by other means” (Blackwill & Harris, 2016)—that is increasingly shaping the Internet and emerging as a source of conflict in the 21st century. To examine the ban’s wider implications, the article combines interviews with policy makers, media, and academics, and computational social science analysis of discourse on Twitter about the ban.

### **Background**

The ban must be set against the background of the complex history of geopolitical relations between China and India. The main issue in this respect is the conflict on the India–China border, which has led to a number of military skirmishes since 1954. The clash is over the so-called line of control in a remote mountainous region between the two countries, where borders have never been firmly established (Gupta, 1971). As a result, there have been numerous clashes in this region since the 1980s, and meetings between the leaders of both countries to try to resolve them (“Rajiv Gandhi’s Visit to China,” 2017). Moreover, the region is also adjacent to Jammu and Kashmir, as well as Tibet—areas that have been at the center of geopolitical tensions also involving Pakistan. Attempts to stealthily extend borders and infrastructure in these zones have resulted in a number of clashes. China has also developed good relations with Pakistan, which has become India’s military enemy after partition. Pakistan is also part of China’s so-called digital silk road (Freyman, 2020), which is part of China’s larger Belt and Road Initiative to expand its soft power abroad. As we will see, the TikTok ban became embroiled in a conflict over China’s efforts to expand its digital economy abroad and with the border conflict between India and China, including India’s antagonistic relations with Pakistan, and entailing India’s hypernationalistic response to China (Gogna & Khatoon, 2020).

A few relevant features of the Indian media and political systems and those of China can be also be highlighted by way of background (for more details, see Yan & Schroeder, 2021): India has had a media system that is largely autonomous from the state, though it used to be dominated by public broadcasting (Athique, 2012). In recent decades, the media has become largely commercial, and there is lively—some might say unruly—media debate in Indian society. Under the Modi government, the autonomy of the media has been undermined, including a greater role for surveillance (Khan, 2021), though there remains a strong

civil society with many activist organizations. But politics has also been dominated recently by Modi's populism and its electoral successes, which have given the Bhartiya Janata Party (BJP) a majority in parliament and a growing number of states. This dominance is not complete, however, since journalistic freedom and political opposition, including a number of states that are governed by other parties, remain. China's media system is, of course, largely shaped by an authoritarian party-state, though it too has lively debate, especially in online media.

Trade relations between India and China grew throughout the 1990s, with bilateral trade between India and China reaching a historic high, at US\$84.44 billion in 2017 ("Indian-China Trade," 2018). From 2001 to 2016, India's imports from China jumped from US\$1.83 billion to US\$60.48 billion, while India's trade deficit with China expanded (Krishnan, 2020). India imports 73% of its telecommunication equipment and 82% of semiconductor devices from China, which makes it highly dependent on the relationship with China (Dhar, 2019). Meanwhile, India's low volume of exports to China is mainly limited to raw materials such as low-grade ores, cotton, and chemicals. Chinese outbound investment almost doubled, from US\$107.8 billion in 2013 to US\$196.1 billion in 2016; although it is still growing, India only ranked 31st.

Chinese investments and acquisitions of Indian start-ups started in 2016, the same year that TikTok was launched in India. Unlike during the pre-2014 period, much of the investment since then has come from the Chinese private sector (Krishnan, 2020). Dozens of Chinese technology firms and venture capital funds, led by technology giants Alibaba and Tencent, have acquired minority or controlling stakes in Indian companies (KPMG, 2019). Eighteen of India's 30 unicorns are Chinese funded (Bhandari, Fernandes, & Agarwal, 2020). Apart from TikTok, smartphone brands like leader Xiaomi and Oppo have cornered three quarters of the Indian market. According to an article titled "Google to Invest RS 33,737 Crore" (2020), firms like Qiming Venture Partners nearly doubled Chinese investments in Indian start-ups to \$3.9bn in 2019. As prime minister, Modi has initiated campaigns to accelerate India's digital economic prowess, as with his Startup India and Digital India initiatives. India's efforts also include digitizing government services, including the flagship Aadhaar system of personal digital identification, which was begun under Congress party rule but has been taken further under Modi (see most recently, Khan, 2021).

TikTok is a short-video platform for markets outside China. It is owned by ByteDance, a Beijing-based technology company that also launched Douyin solely for the Chinese market in September 2016. In 2018, TikTok merged with the social media app Musical.ly, another app of Chinese origin but with a preexisting larger base in the global market. Both services, Douyin and TikTok, are similar, but they run on separate servers to comply with Chinese regulations (Kaye, Chen, & Zeng, 2020). TikTok is considered a social media platform because, like Twitter and Instagram, its users have a social group of followers and other users they follow. It offers users a unique method of sharing creative videos, which consist of short self-made video clips combined with external audio (and sometimes external visual) content. Users consume content via an algorithmically generated feed on the app landing page called "For You," which TikTok says is a personalized video feed.

Available in 150 countries, TikTok has rapidly become popular, reaching more than a billion users by October 2019, two years after its launch (Serrano, Papakyriakopoulos, & Hegelich, 2020), yet there has been little academic research on TikTok (an exception is a recent special issue of this journal; see Zeng,

Abidin, & Schaefer, 2021). India is a mobile-first country where most Internet users access the Web through their phones, and other short-video platforms such as Likee, VMate, and Fireworks compete for the lion's share of the market. India has the highest number of TikTok users in the world: approximately 30% of the global market of 611 million or so downloads (Mandavia, 2020). Indians spend an average of 34 minutes per day on TikTok (Ananth & Barman, 2020), and those who produce content are often young people who seek fame and fortune as TikTok stars (Poonam & Bansal, 2020). Collectively, Indians spent 750 million hours on the app (Bellan, 2020).

## Methods

### ***Computational Linguistic Analysis of Twitter Discourses About the TikTok Ban in India***

To understand the discourses around the TikTok ban in India, we collected tweets created by Indian users, who were identified using the country ID geotags of tweets, between January 1, 2020, and March 31, 2021, from Twitter's Academic API.<sup>1</sup> We removed duplicate tweets for this analysis. We cleaned the tweet content by employing the following steps: Sentences in tweets were tokenized, and we removed punctuation, hyperlinks, and common English stop words identified in the Natural Language Toolkit library. We identified frequently collocated word combinations using bigram and ran lemmatization, only keeping nouns, adjectives, verbs, and adverbs for content analysis.

Extraction of top-ranked keywords was based on TF-IDF score, which is a better measurement of the relevant frequency of words in the document that controls for the fact that some words appear more frequently than chance. We also conducted sentiment analysis of the tweets and calculated the polarity scores of tweets. Polarity scores range from -1 to 1, where -1 indicates negative sentiment, and 1 indicates positive sentiment. We applied latent Dirichlet allocation (LDA) to identify underlying topics in the corpora of TikTok-ban-related tweets. The number of topics ( $N = 10$ ) was selected based on running multiple models using different numbers of topics and compared with the models with the optimal coherence values. We also took the interpretability of the LDA result into account when deciding on the number of topics to select.

### ***Interviews With Technology Companies, Policy Makers, Journalists, and Academics***

This study used elite interviews obtained by means of purposive sampling. We sought out experts from technology companies, journalists, think tanks, and academia. There were 10 semistructured interviews, at which point saturation was reached because answers no longer surfaced new themes or distinctive views. Interviewees have been anonymized, and most interviews took place via Zoom and were recorded, transcribed manually, and shared with interviewees for accuracy checking before citing. The list of interviewees and their roles is provided in Appendix A. The interview length ranged from 28 to 75 minutes

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<sup>1</sup> In the initial stage of data collection, we used "TikTok Ban" and "Ban TikTok" (case insensitive) as search queries. We identified top-ranked hashtags (#) related to the TikTok ban in the first sample ( $N1 = 490$ ) and recollected the final sample ( $N2 = 6388$ ) by adding the following hashtags in the search query: #bantiktokinindia, #tiktokbanindia, #bantiktok, #tiktokban, #indiansagainstitok, #bantiktokInIndia, #tiktokexposed, #tiktokbanned.

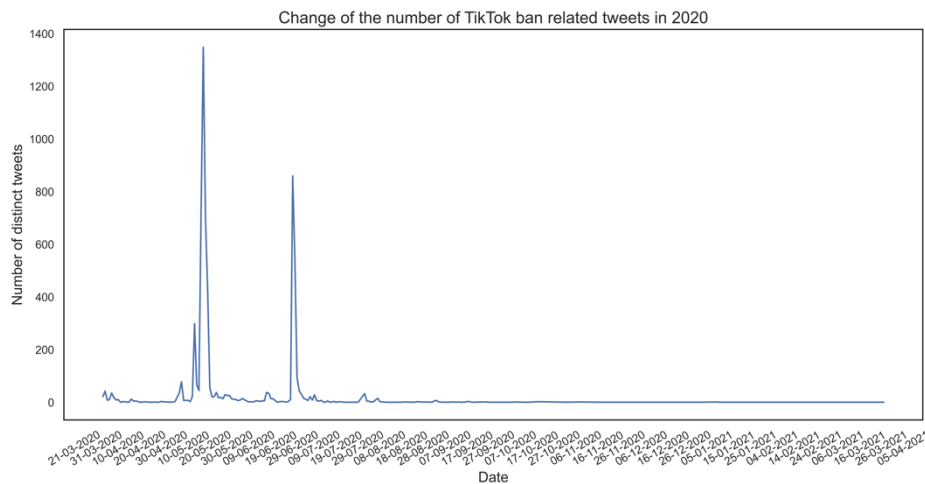
and took place between October and November 2020 so that interviewees often referred to the U.S. election and Indian state elections. Frequent references also were made to the COVID-19 pandemic and the India–China border conflict. Most of the sample (60%) consisted of either Indian citizens or people of Indian origin, 20% were from China, and 20% were from the United States.

## Findings

### *Time Series, Sentiment Analysis, and Keyword Analysis of TikTok-Ban-Related Tweets*

**Error! Reference source not found.**a shows the change in the number of TikTok-ban-related tweets in India during our data collection period. The first peak of Twitter discourses about the ban was between late April and early May 2020, when the battle of words between YouTube and TikTok started among fans of YouTube celebrity CarryMinati and TikToker Amir Siddiqui. The battle became intense when fans of CarryMinati started downrating the TikTok app, showing their disapproval regarding the removal of CarryMinati’s video on YouTube (see Figure 1b for top-ranked words in tweets during this period). The second peak of Twitter discourses on the TikTok ban was in mid-June 2020, right before the Indian government banned TikTok, along with another 58 Chinese apps (see Figure 1c for top keywords during the second peak). Interestingly, we found that the YouTube–TikTok war invoked a higher level of public debates around banning TikTok than the boycott movement of TikTok after the China–India border conflict.

(a)



(b)

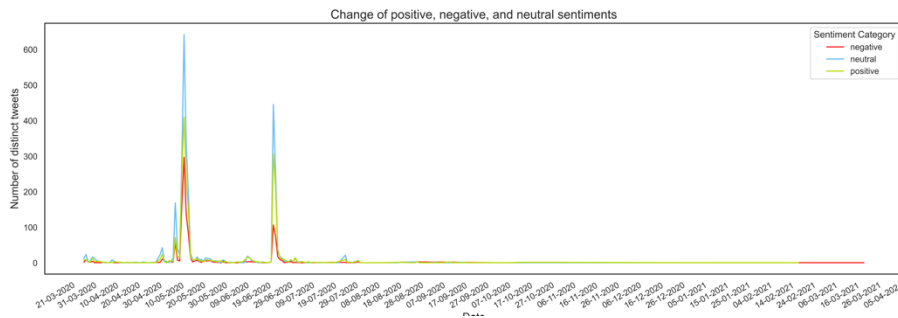
(c)



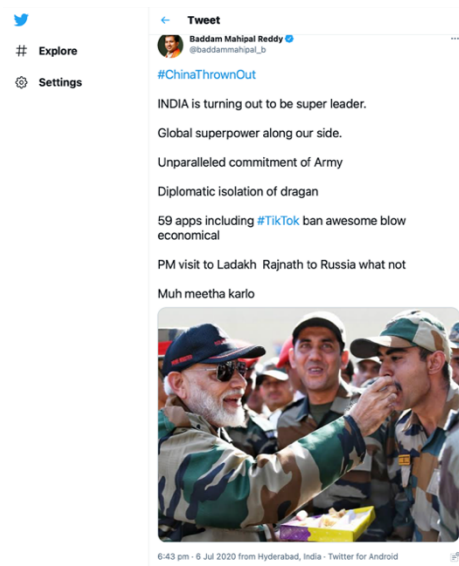
**Figure 1. The number of TikTok-ban-related tweets in India during the data collection period (left) and word clouds of two peaks of numbers of tweets (right).**

We also calculated the sentiment scores of TikTok-ban-related tweets and visualized the distribution of sentiment scores across 2020. We found that the average sentiment toward the TikTok ban among Indian Twitter users was positive and supportive ( $M = 0.06$ ;  $SD = 0.26$ ), indicating general support for the ban among the public (see Figure 2a for the distribution of sentiments in tweets across time and Figure 2b for a histogram of sentiment scores in tweets). However, TikTok being missed by its fans was the most negative tweet about the TikTok ban; the users posted that life was tedious without TikTok. The same post included a hashtag related to the TikTok ban.

(a)







**Figure 4. An example of a TikTok-ban-related tweet in the data set (from a verified account) showing Prime Minister Modi on a visit (Baddam Mahipal Reddy, 2020).**

#### ***Underlying Themes of Public Discourse Related to the TikTok Ban on Twitter***

Topic modeling analysis using LDA informs the underlying themes in the corpus. In our topic modeling analysis, we identified 10 distinct topics in TikTok-ban-related tweets. Figure 5 shows word clouds of top-ranked keywords in the 10 topics identified in the topic modeling analysis. Figure 6 visualizes the ranking of 10 topics by the number of documents with each topic as the dominant topic and by topic weight.

#### ***Most Important Topics in TikTok-Ban-Related Tweets***

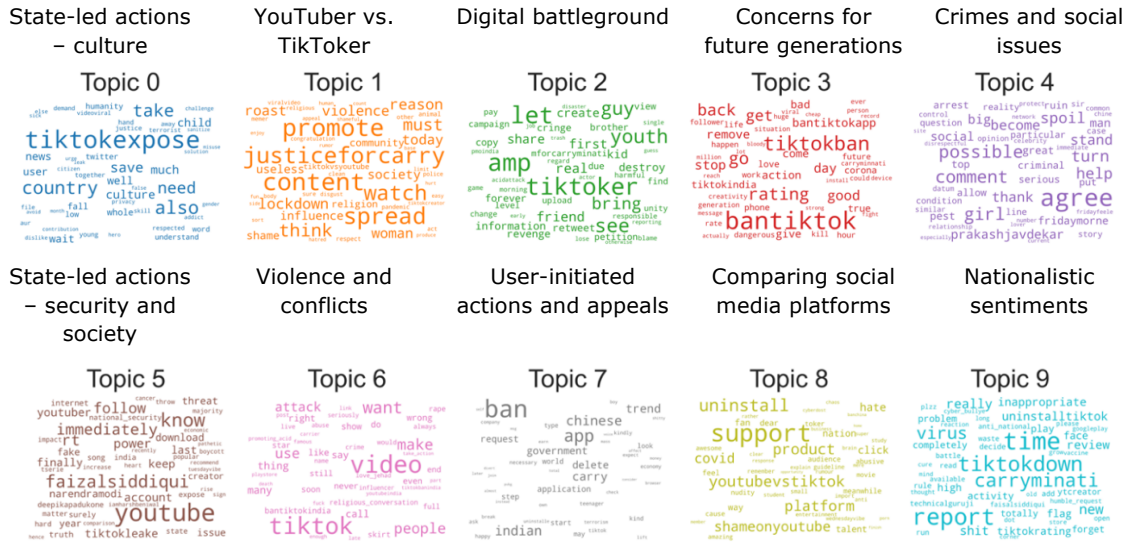
Topic 6 has the highest number of tweets by topic weight and topic dominance and is about the negative influence from TikTok on promoting violence and provoking conflicts of values. Keywords in this topic include the negative impact of TikTok "videos" for "promoting acid" [acid attacks] and sex "abuses." TikTok is also linked with "love jihad," a conspiracy theory that Muslim-Hindu interfaith marriage will lure Hindu women into converting to Islam (Ellis-Petersen, 2020; France-Presse, 2020).

The second most important topic is Topic 7, which consists of suggested practices for government and individual users to ban TikTok in India. TikTok is considered a weapon of "Chinese terrorism" and harmful to the "economy." Users on Twitter demanded individual actions, such as "delete" the "app," before the government ban was enforced. Collective actions, such as "mass" reporting, were also called for.

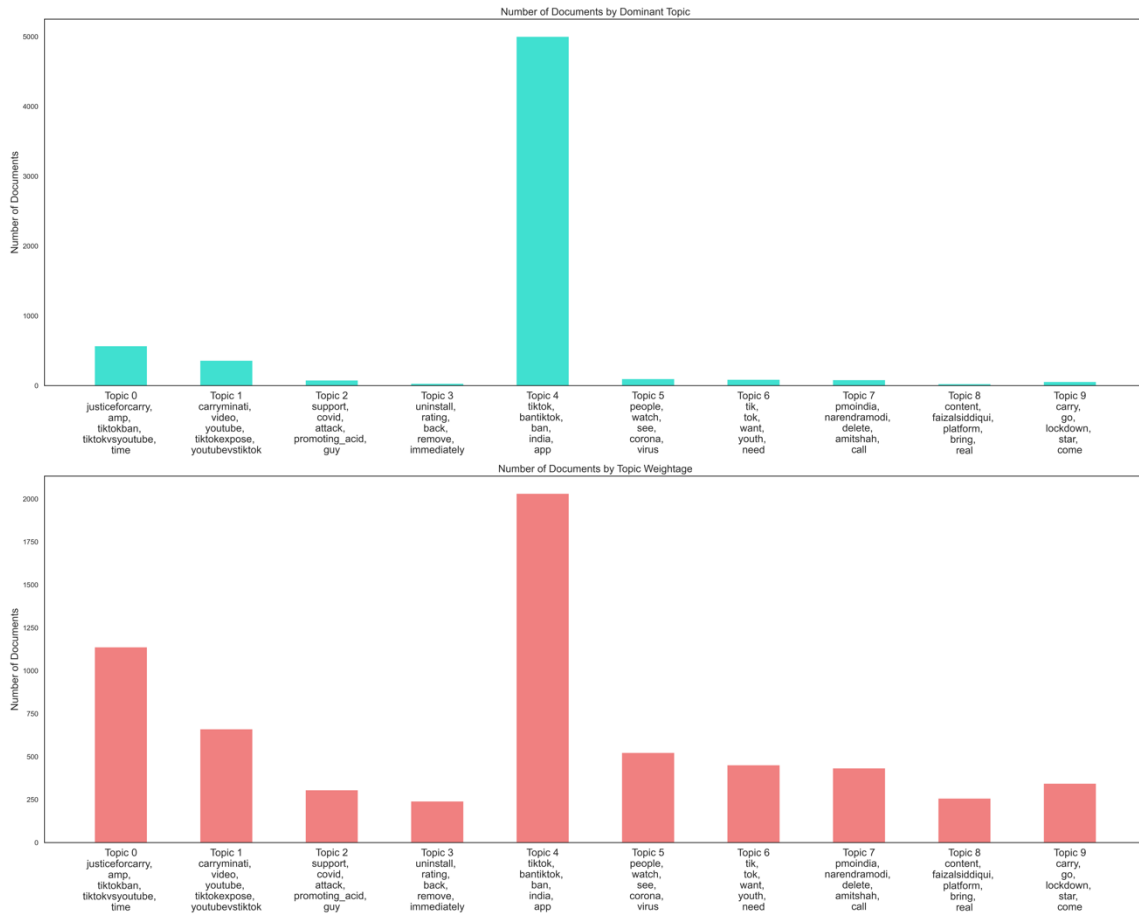
The third most important topic is Topic 3, which involves concerns about TikTok's influence on members of the "future" "generation," including preventing them from paying attention to "life." One tweet declared that users do not want to see cheap creativity, and asked for TikTok to be banned. The



topic is followed by Topic 0, in which “demands” are made to “avoid” harming “child” and the “leak” of “user” “privacy.”



**Figure 5. Word clouds of top-ranked keywords in 10 topics identified in the topic modeling analysis.**



**Figure 6. Bar plots of the number of documents ranked by dominant topic (top) and topic weights (bottom).**

*Most Liked Topics in TikTok-Ban-Related Tweets*

We triangulate tweet-level statistics, such as the number of likes and retweets, with topics identified in the tweets using topic modeling analysis. We found that Topics 1, 2, 8, and 4 received the highest average number of likes and retweets (see Figure 7 for boxplots of topics and their average numbers of likes and retweets). We found that the digital battle between TikTokers and YouTubers, despite its lack of importance measured by the number of documents categorized under the topic, received widespread likes and retweets.

The digital battle between the fans of YouTuber Carry Minati and TikToker Amir Siddiqui received the highest number of likes and retweets on average. Hashtags such as “#justiceforcarry” and “tiktokvsyoutube” appeared in Topic 1, along with actions such as “roast” the “tiktokcreator,” or form a “community” of fans for different platforms. The government-imposed TikTok ban can be seen as largely a

result of the collective mobilization from the fan community. Similar to Topic 1, Topic 2 received the second-highest average likes and retweets, which called for more specific actions, such as “retweeting” messages related to the “campaign” of “revenge” for Carry Minati.

Tweets for reporting criminals in Topic 4 were also among the most liked or retweeted tweets. Appreciation was expressed for Indian officials behind the TikTok ban, including Modi and Prakash Javadekar, minister of information & broadcasting; for example, one user wrote a tweet thanking the government for banning TikTok and other Chinese Apps.

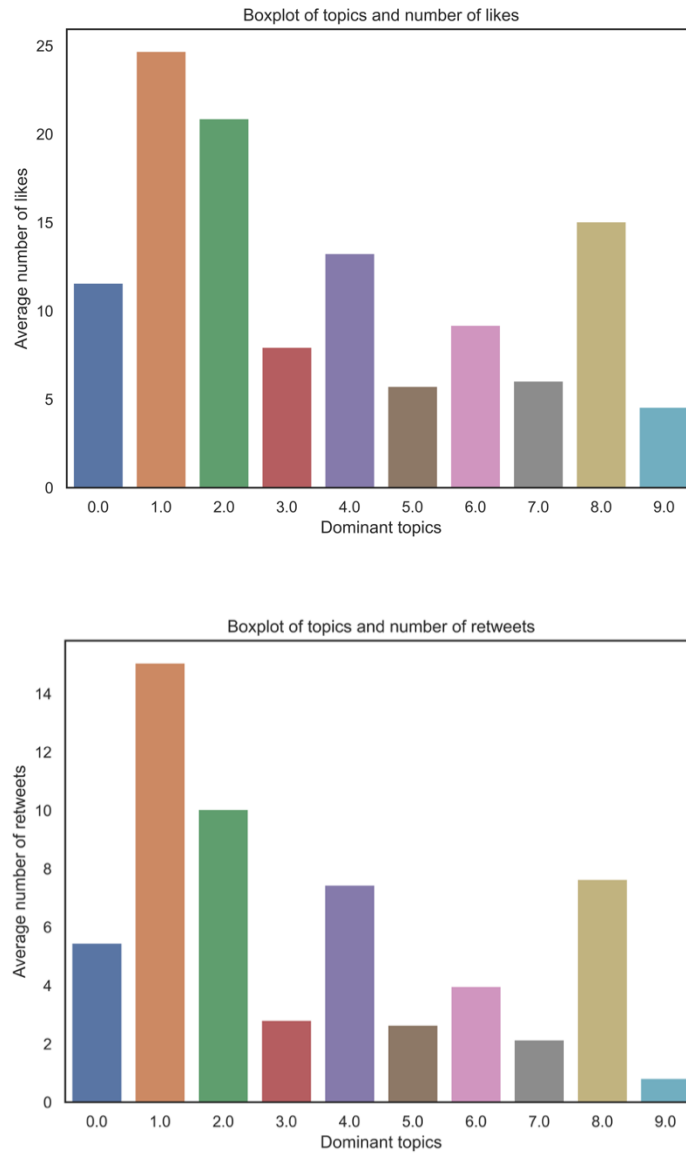
#### *Appeals for State Engagement and Hypernationalistic Rhetoric*

Topic 5 includes keywords related to popular appeals calling for state actions and engagement in banning TikTok. An example tweet stated that the war between TikTok users and nonusers was a chance to show nationalism and ban the Chinese app from the Indian mobile Internet industry. The same tweet also tagged the prime minister of India.

Tweets calling for national actions against TikTok tagged Modi’s Twitter accounts directly. One source of the anger was concerns about “national security” and the “threat” to “state” security. However, reactions from TikTokers to acid attacks on Indian women were another important source of public discontent. For example, “deepikapadukone,” a celebrity who initiated a TikTok challenge to recreate the looks of an acid attack survivor, and “faizalsiddiqui,” who was allegedly “glorifying” an acid attack on TikTok, were heavily criticized within this topic. Topic 0 also indicates public appeals for state engagement, with keywords such as “demand” “justice” for “citizens.” Tweets within this topic focused more on “culture” than state affairs.

It is worth noting that Topic 9 contains many keywords related to nationalistic sentiment during the TikTok ban in India. A good example of such sentiments states that TikTok has become a platform full of anti-India content, for example, by making fun of Indian policy and religion. Hence, the Indian government should ban TikTok.

Specific actions that can showcase one’s commitment to participating in the movement were also included in this topic—for example, downgrading “tiktokrating” on the “googleplay” store and cleaning one’s mobile phone by following the video on how to delete TikTok shared by “technicalguruji.”



**Figure 7. Boxplots of topics and their average numbers of likes (top) and retweets (bottom).**

### ***Understanding TikTok Politics From Expert Interviews***

#### *Banning TikTok: "A Clear Geopolitical Signal"*

While Internet censorship is by no means new in India, banning a host of applications from a particular country is a first. Under Section 69A of the Information Technology Act from 2000, the government is allowed to block websites/URLs if they threaten the sovereignty and integrity of the country, foreign relations, public order, or the security of the state, among other grounds (Software Freedom Law Center, 2020). Though this form of censorship does not need to be made public, in the case of the ban on TikTok and other Chinese apps, there was an official government statement. One of the interviewees, who has been tracking censorship in India for the last 10 years, highlighted this:

This is the first time the government of India has issued a press release informing the public of an ICT ban. However, the legal order to ban these applications is neither available in the public domain, nor is it clear how these specific applications were identified posing issues of national security.

An Internet freedom activist, whose NGO has been systematically engaging in the tracking of Internet shutdowns, commented, "This ban on TikTok and other Chinese platforms, to me personally, doesn't seem like a free speech and expression issue. If anything, it is a clear geopolitical signal."

An international industry leader, with experience across domains, including TikTok, likewise saw the ban as geopolitically motivated: "China only understands and responds to show of strength, and in this instance, India has shown a way to the world." This view is supported by a Pew Research report (Silver, Devlin, & Huang, 2020), which shows that Indians' favorable views toward China nearly halved—from 41% in 2017 to just 23% in mid-June 2020—exacerbated by the pandemic and the current India–China border dispute.

Chinese hardware dominates the Indian market, while Chinese apps lag significantly behind their big American counterparts. Yet, because the Indian market cannot easily afford to ban hardware—after all, hardware has become part of the physical infrastructure and so is costly to replace or reinstall—software became an easier target. An interviewee working in the media pointed to the role of Chinese hardware and its dominance in the Indian market: "Isn't it ironic that the public is outraging on social media about boycotting a country, not realizing that the very devices [mobile phones] that they are tweeting from are almost entirely Chinese?"

On social media, hashtags such as #Boycott\_China\_MNCs and #MadeInIndia were popular, especially, as we saw earlier, on Twitter. Some of the tweets linked China's role to India's independence movement against British colonialism, while others noted the amount of money India could save if it boycotted Chinese goods. As we saw earlier, much of the ban on Twitter was in fact fueled by celebrity attacks, which then carried over into traditional media. One interviewee who works at Twitter in the content moderation team observed,

It is tough to say where did the campaign to #BoycottChina. . . . Today, the media and social media are entwined that what happens in one realm affects the other instantly. I would say several actors played in, NGO's, political groups, independent actors, right-wing media.

Meanwhile, the anti-China sentiment was amplified by the English and Hindi television news channels that supported the deletion of Chinese applications because of the alleged spread of fake news and stealing of personal data, and as revenge for the border skirmish and China's handling of COVID-19 (Christopher, 2020). Some of the Indian television media called the ban a "digital strike" by the Modi government, a reference to the "surgical strikes" that were often referred to in relation to military action against Pakistan by the Modi government. The rhetorical parallels with military strikes are evidence of the securitization of the ban (McDonald, 2008).

Hypernationalistic themes have been popular in Indian news. A 2019 analysis of the issues discussed on top primetime shows found that the Indian media widely focused on nationalistic narratives, while issues such as education and the environment, or discussions on government policies, were widely ignored (Verma, 2019). Republic TV is India's most-watched right-wing English-language news channel, an Indian equivalent of Fox News in the United States. Founder Arnab Goswami supports the Modi government and believes that "being a nationalist is a prerequisite to being a journalist" (Sen, 2017, para. 12). Goswami insults those who disagree with his hypernationalist views, yet he garnered viewership as high as 74% with one of his Boycott China debates ("Arnab's Debate," 2020). Headlines during this period pointed to how India was isolating China globally. Vernacular media, which have a wider audience reach than English-language news media (Neyazi, 2018), had similar themes.

#### *Threats of TikTok: Data Breach? China's Propaganda?*

A senior media interviewee supports the view that the data privacy of Indian users is at stake, saying that "any of these applications can be used to launch cyberattacks such as doxxing and data theft." Yet another interviewee from the senior leadership at TikTok disagreed concerning data, but agreed concerning China's potential propaganda uses:

The preferences of a 14-year-old lip-synching on TikTok is not particularly interesting to the Chinese leadership. However, they could use the platform to push propaganda or a positive view of China to the world. As far as I know, ByteDance has not allowed that to happen. They've pushed back aggressively and maintained that what's outside China's borders is not under the Chinese government's jurisdiction. But I do know that the Chinese government likes to get its way. In that respect, I understand the concerns of the Indian or the U.S. governments, but it's not data concerns.

An interviewee who quit TikTok recently explained that, theoretically, it is possible for election interference to happen via any social media platform, and TikTok is no exception. However, given the interviewee's experience with formulating the political content policy at TikTok, they were certain that this had not happened. While TikTok has publicly asserted that it has not given any data to the Chinese

government, there is no way to verify that or have an assurance that it may not happen in the future. TikTok's domestic platform, Douyin, bears more of a mark on Chinese Internet regulation than TikTok through its promotion of content about "positive energy" or patriotism, which has provoked domestic controversy (Kaye et al., 2020).

While all platforms are subject to regulation about content moderation, one interviewee noted that for TikTok, "the platform has been the subject of intense scrutiny in different national contexts, partly due to its Chinese roots while ignoring its corporate identity." Another interviewee, the Internet freedom activist whose NGO has been systematically engaging in the tracking of Internet shutdowns quoted earlier, noted,

The public doesn't understand what the data is, what is the threat. Are we really expecting these consumers to understand the nitty-gritty of the data issues—terms that only circulate among technology policy circles? . . . They just know TikTok is collecting data. I ask, what is Facebook and Twitter collecting then? . . . We have seen Cambridge Analytica. We've seen the involvement of India's Facebook lead with the ruling government.

India does have a disproportionately larger number of cyberattacks and data breaches. For example, BigBasket—India's leading grocery delivery platform—faced a breach in which personally identifiable information from more than 20 million users, including full names and birthdates, was put on sale on the dark web. India is lacking data protection laws, but breaches like these have not invited the same kind of scrutiny that Chinese applications have, for which there is no evidence of user data being misused or leaked. A civil society activist interviewee said,

If [the] security of data was really an issue, as the government suggests, all social media platforms and intermediary applications should have been banned. The same risks that are associated with any Chinese platform apply to American or Indian platforms.

This view was vehemently supported by an interviewee from TikTok, who explained that it is easy for the government to securitize an issue that very few understand, and, in this case, there is continuity with a populist narrative:

We are a society grappling with issues of fake news, so much so that we need advertisements on television to not trust everything received via WhatsApp. With that level of awareness, are we expecting consumers to understand the nitty-gritty of data issues? They are going to believe what they are told, and the media is doing a great job at weaponizing it.

*"It Is All About Winning Elections"*

Meanwhile, concerns exist about the links between the Modi government and platform policy makers. For example, an exposé published by *The Wall Street Journal* revealed the close-knit relationship between Ankhi Das, Facebook India's policy head, and the Indian government. It alleged that Facebook overlooked anti-Muslim hate speech on the platform by several BJP members, while Das openly told

employees that “punishing violations by politicians from Modi’s party would damage the company’s business prospects in the country” (“Posts by Facebook’s Ankhi Das,” 2020, para. 5). Hate speech messages were widely reported to be a major inciting factor in the weeklong anti-Muslim riots in Delhi in February 2020 (Gettleman, Suhasini, & Yasir, 2020). Das reportedly posted a message a day before Modi’s victory in India’s 2014 national elections, saying that these message lit a fire under Modi’s social media campaign (Horwitz, 2020). One interviewee questioned the hypocrisy in the relations between the government and platforms:

The government of India has mandated in place for the use of social media. Mygov,<sup>2</sup> NCPCR,<sup>3</sup> NSDC,<sup>4</sup> and Maharashtra Government are a few of the prominent government departments and agencies that used TikTok to reach out to an audience. . . . How is it that they suddenly woke up one day and felt like, oh, these platforms are problematic!

Another interviewee who is critical of the BJP commented,

The issue is not TikTok, nor is it to do with any form of security. It is all about winning elections. The Modi government has a record of using national security as an excuse to anything that can help them stay in power.

Jaffrelot (2021; see also Das & Schroeder, 2020) has suggested that national security issues helped the BJP’s election victory in the 2019 election, especially through constant references to the Balakot airstrikes against Pakistan. Modi’s campaign was populist, pitting his aggressive militarist stance against the weakness of his Congress rivals and liberal elites. Within a few hours of the ban, replicas of TikTok flooded the market and were taken up by Indian audiences, as we saw earlier, thus endorsing the economic protectionism promoted by the Modi government’s “Made in India” slogans. Meanwhile, there was no further discussion of data breaches. The interviewee who works in the Internet freedom NGO said, “The government clearly needed something to make scapegoats to salvage a winning chance at the approaching election and people’s discontentment over the poor handling of COVID-19.”

#### *India After the TikTok Ban*

Before concluding, we can briefly summarize what has happened since the ban. Many TikTok users migrated away from the platform to other Indian copycat platforms. There was strong sentiment for this move as anti-China feelings escalated, and users posted that patriotism should come before popularity. Some migrated to new Indian alternatives while others began using international counterparts such as Instagram Reels (introduced in August 2020) and Snapchat Spotlight (March 2021). The TikTok ban affected 119 million users, but in the period since the ban, Indian-born MX TakaTak, Moj, and Josh became the most downloaded apps in India in the period from the start of the ban to March 2021 (Banerjee, 2021). And it

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<sup>2</sup> MyGov is a platform to build a partnership between citizens and government with the help of technology for growth and development in India.

<sup>3</sup> National Commission for Protection of Child Rights: <http://www.ncpcr.gov.in/>

<sup>4</sup> National Skill Development Corporation: <https://nsdcindia.org/>



was not just downloads; there was also considerable investment in these alternatives and excitement about their prospects. For example, Google and Microsoft both invested in Josh.

Those migrating to other platforms did not find the transition straightforward, however. Some TikTok celebrities complained that their audiences were not dispersed and so lacking in monetization opportunities. Many found that they had to reinvent themselves from scratch and lost earnings. Further, some alternatives like Instagram are predominantly in English, which leaves rural audiences in particular wanting.

At the same time, offline anti-China protests have ebbed as the border conflict has de-escalated and faded from attention, and China continues as India's largest trading partner with a large trade deficit ("China Pips U.S.," 2021). One example of continuing trade success is Xiaomi's smartphones, the top brand in India, which increased sales in late 2020 ("Xiaomi Beats Anti-China," 2020). Nevertheless, some business leaders still call for bans on Chinese goods and argue that India should rely more on its own products.

### **Conclusion**

In July 2020, a further 43 Chinese apps were banned, bringing the total to 267 ("AliExpress to TikTok to PUBG Mobile," 2020). Modi's ban was consistent with his populist ultranationalism and economic protectionism. Although he has espoused free market ideals, in fact, as Manor (2020) and Naseemullah (2017) have noted, his economic policies are far from "neoliberal"; rather, they centralize power and promote economic nationalism, as with Trump's populist politics that led to his bans on Huawei equipment. Hansen (1999) and Schroeder (2020) have traced this patriotic consumption, which is part of Hindutva politics. Mann (1988) has used "spectator-sport militarism" to describe the "indirect participation" in warfare, which stirs up strong emotions, but does not entail any real commitment or sacrifice (except among the combatants); it is "shallow and volatile" (pp. 184–185) and entertainment-like. Modi put this mobilization of the nation to highly effective use during his election campaign in 2019, when he engaged in a military skirmish with Pakistan, and with the TikTok ban.

The analysis of TikTok-ban-related tweets during 2020 and early 2021 showed that public discourses around the TikTok ban peaked initially in early 2020, when a war of words started between fans of a YouTuber influencer and fans of a TikTok star. However, before the official TikTok ban in India, there was a second peak of public discourses appealing for both public and government actions boycotting TikTok in India. We identified three main categories of TikTok ban discourses on Twitter: concerns for TikTok's influence on Indian society; debates about the cultural aspects of different social media platforms, especially between TikTok and YouTube; and appeals for grassroots nationalistic actions boycotting TikTok and for the government's engagement in banning Chinese apps. We also found that although concerns for TikTok's cultural and social influences were dominant topics in TikTok-ban-related tweets, disputes between users of different platforms were among the most liked and retweeted content. Finally, we identified tweets that indicate strong nationalistic sentiments in the Twitter data on the TikTok ban.

The interviewees broadly agreed that the ban constituted geopolitical signaling to the Chinese government in light of the border conflict. The Modi government used the mobile app ban to serve its goal of promoting militarism to boost its legitimacy during the border skirmishes. It did not ban infrastructure

(hardware) or investment because it depends on China for these. Indian apps were able to reap the benefits as users flocked to them.

As for China, its efforts to expand its global influence with the Belt and Road Initiative (Freyman, 2020; see also Jungherr & Schroeder, 2022) will increasingly encounter pushback. This is because China's approach to digital media—managing and controlling them within an authoritarian political system—is bound to be challenged when these digital media venture into foreign markets with different media systems and their governance. For Indian citizens and for the economy, the consequences may not have been major in the sense that they could use other copycat platforms for similar purposes; however, they are significant in that they strengthen Modi's increasing stranglehold on the media and make for a more protectionist economy, which is leading India in an authoritarian and illiberal direction that is hostile toward minorities.

We can also relate these conclusions to the competition for market share. As Kaye et al. (2020) argue, ByteDance has segmented its users and audiences into two parallel products: Douyin for the Chinese market, which is controlled by the state's regulatory governance, and TikTok for the international market, with different governance mechanisms: both by the platform itself and of the platform by the respective countries' media systems. Naughton (2020) has described Chinese technology policy as "grand steerage," by which he means that Xi's government is actively steering investments into certain technology sectors for China to take a worldwide lead in innovation and so propel the country's economic growth. But tensions over this policy are likely to increase: "China may double down on techno-industrial policies because it perceives the outside world as increasingly hostile and unreliable" (Naughton, 2020, p. 79).

Again, the separation of Chinese and foreign TikTok platforms seems to have had no major effects because most of the content is entertainment. But this is too simple, given that the content is partly news and politics related, and also because free and open exchange is part of what makes the Internet the most transnational part of the media system that fosters intercultural communication and information. The balkanization resulting from censorship such as the Indian TikTok ban may therefore have broader detrimental effects if it is repeated elsewhere—even if there are other reasons elsewhere: For example, a balkanization would lead to an Internet fragmented among different audience bases that companies compete for. But this audience competition is limited by the policies of countries that ban them—in other words, geopolitical conflict, including economic rivalry under the guise of national "security," and enlisting the support of the public via "spectator sport" militarism. In the case of "rising powers" like India and China (Miller, 2021), they seek to assert their place in the world as "great powers" by engaging in this conflict through imposing their rules on digital media companies. As Miller (2021) argues, although India has so far been "reticent" in asserting its role in the world order, under Modi, it has become "aggressively vocal" and, like other powers, needs a narrative to justify its rise. The United States, which is already a great power and arguably a relatively declining one, also needs to reassert its place in the face of this decline, and China, according to Miller, has actively asserted its "rise." In other words, this tit-for-tat spat may be a harbinger of things to come for other platforms and in other places around the world—with balkanization a result of this geopolitics among the great powers, shaping digital media via, as noted at the outset, a "war by other means" (Blackwill & Harris, 2016).

Apart from the influence on the competition between TikTok and other apps and Indian copycat apps, what has the impact on users been? It might be said that the vast bulk of TikTok content is for entertainment, but this overlooks that entertainment enriches peoples' lives, and a few content creators are able to make commercial gain from TikTok. Here we can note that a Chinese report maintains that there are more female than male TikTok users, that women produce more content than men do, and that women are more likely to view than male content creators ("China Women's News," 2019). In India, Internet and mobile phone use is heavily skewed toward men and urban dwellers, and much of the content of TikTok in India is Bollywood themed. But around half of the top influencers on TikTok in India are women, with tens of millions of followers (Thakur, 2021). TikTok content is often sexist, but some content has also empowered women, as when domestic abuse has been highlighted.

We began the article by noting that the TikTok ban came as there was increasing debate about the role of social media, free speech, cybersecurity, disinformation, and related issues. We have focused on two distinctive features within these debates: The first is that it centered on a military skirmish—albeit relatively minor—between two major powers. The second is that it concerned a platform that is overwhelmingly not used for news and political communication but for entertainment. That said, the ban still has a number of lessons for the role of digital media in society. First, there are lessons specific to India and China. Modi used the ban as a jingoistic tool in a propaganda campaign to lend legitimacy to, and boost morale among the public to support, the Indian military efforts in the skirmish. This strategy is in keeping with his increasingly authoritarian populist policies that aim to make India into a more ultranationalist Hindu country with intolerance toward minorities, especially Muslims. "Spectator sport" militarism can boost this jingoism, and the TikTok ban is also part of economic nationalism and geopolitical competition under the bogus cover of data security, and part of the increasing attacks on media autonomy in India. But here we need to note the article's main limitation, which is that the TikTok dispute is a "moving target": Even as we write more than a year later, it is not clear if China-India tensions have mellowed, or if further tensions that also involve Pakistan continue to threaten to embroil TikTok and other digital media in geopolitics.

The more general conclusion is that transnational media are increasingly wrapped up in tit-for-tat proxy wars. These proxy wars can be geopolitical, used as excuses for pursuing "war by other means" as in this case with spectator sport militarism used for domestic political purposes. Or they can be geo-economic, using national security or data protection to pursue economic competition, as in the Chinese-American tit for tat over Huawei. Strengthening the autonomy of media, including digital media, could counter this use of the "fog of war" on the transnational cyberspace frontiers, since the media could uncover how the pretense of national security misleads citizens with disinformation. Regulation of media to prevent real harms of hate has been a key battleground for digital media; however, regulating digital media to block access to publics for reasons that have little to do with such harms and that are instead an excuse to whip up public support for their "rise" as great powers should not become a means to balkanize the Internet and impose cyberspace frontiers on the public—in the case of this geopolitical border dispute, or elsewhere.

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**Appendix A. List of Interviewee Roles and Locations.**

Industry	Roles	Location	Number of interviewees
<b>Journalism</b>	Journalists and editors	India	4
<b>Policy-making</b>	Policy and digital rights professionals	India	2
<b>Policy-making</b>	Policy and think tank professionals	United States and China	2
<b>Technology</b>	Tech professionals	TikTok global and India	2

**Appendix B. Top-Ranked Keywords (by TF-IDF Score) in TikTok-Ban-Related Tweets in India.**

Keywords top 1–25	TF-IDF score	Keywords top 25–50	TF-IDF score
ban	318.92	use	64.29
tiktok	238.49	promote	63.96
app	196.76	prakashjavdekar	60.70
tiktokexpose	177.41	watch	59.31
chinese	146.76	amp	56.32
video	136.45	take	55.50
rating	130.63	content	54.41
tiktokban	127.23	also	52.06
tiktokbanindia	116.01	country	52.03
support	103.78	include	49.53
bantiktok	93.33	youth	49.43
tiktokbanne	92.46	tiktokbanned	49.18
indian	91.57	save	49.16
government	87.09	thank	48.92
tiktokdown	84.87	right	48.23
want	80.23	trend	48.07
people	77.51	agree	47.50
go	70.51	day	46.70
time	70.46	get	46.64
tiktoker	69.66	say	46.47
petition	67.26	remove	44.80
good	66.40	attack	44.04
finally	65.71	let	43.98
see	65.71	delete	43.09
make	64.97	guy	42.69

**Appendix C: Top-Ranked Emojis and Hashtags in TikTok-Ban-Related Tweets in India****Table C1. Top-Ranked Emojis by Frequency in TikTok-Ban-Related Tweets.**

Emoji icon	Emoji text	Frequency
	face with tears of joy	573
	folded hands	405
	flag: India, 315	315
	rolling on the floor laughing	234
	a backhand index pointing down	171
	star	127
	pile of poo	106
	fire	99
	grinning face with sweat	94
	red angry face	85

**Table C2. Top-Ranked Hashtags by Frequency in TikTok-Ban-Related Tweets.**

Hashtag	Frequency
#bantiktokinindia	2,162
#tiktokbanindia	1,656
#bantiktok	1,278
#tiktok	1,198
#bantiktokInIndia	751
#tiktokban	690
#tiktokexposed	678
#tiktokbanned	468
#carryminati	403
#indiansagainsttiktok	385